Cultural Properties Protection Rule

O&G Lessee Training

Cultural Resources Office
- CROINFO@slo.state.nm.us
- nmstatelands.org/divisions/cultural-resources-office
What are Cultural Properties?

A structure, place, site, object, or resource having historic, archaeological, scientific, architectural, or other cultural significance. They include properties listed or eligible for inclusion on either the New Mexico Register of Cultural Properties or the National Register of Historic Places.

**Traces of our past are all around us, laying on the ground or buried just beneath the surface.**
Traces of our past are all around us, laying on the ground or buried just beneath the surface.
“The previous approach to cultural properties on trust lands was, ‘if you break it, you buy it,’ and that simply isn’t good enough. This rule gives my staff the tools and authority to ensure parcels are thoroughly surveyed for cultural properties before irreparable harm is done. Cultural properties found on state trust lands are very much a part of New Mexico’s story, and it is my duty to protect these resources as much as the land itself.”
Rule Development and History

2019
• Creation of the Greater Chaco Region Cultural Buffer

2021
• Establishment of the NMSLO Cultural Resources Office
• Proposal of the Cultural Properties Protection Rule
• Public Comment Period and Tribal Consultation

2022
• Incorporation of Public Comments to the CPP Rule
• Publication of the CPP Rule

December 1, 2022 – CPP Rule Takes Effect
Public Comments

Input from Stakeholders
Beginning in August 2021, we accepted input during an extensive public comment period. In all, around 35 individual written comments were submitted, overwhelmingly in favor of the proposed rule.

Addressing Concerns
The Cultural Resources will facilitate surveys in-house or in partnership with contractors the Cultural Survey Support Program, which will help lessees that may be unable to afford the cost of a survey for a smaller project.
Cultural Resources Office Team

Rachael Lorenzo
Assistant Commissioner of Cultural Resources

Ethan Ortega
Director of Cultural Resources and Archaeologist

Dr. Lia Tsesmeli
Trust Archaeologist

Anne Curry
Trust Archaeologist

David Eck
Trust Archaeologist
High-Level Process Overview

**Cultural Consultant Process**
- Submit Notification of Intent to Survey

**Cultural Compliance Review Process**
- NMSLO receives project application
- Leasing Division reviews application
- Application is accepted and entered into the Land Information Management System

**NMSLO Project Process**
- Conduct Fieldwork
- Upload, NIAF, Site/HCPI Forms, and GIS files to NMCRIS

**Cultural Resource Compliance Review is initiated**
- Cultural Resource Office staff reviews submitted files
- Submit concurrence to SHPO OR Request changes from cultural Consultant

**Work with NMSLO CRO to implement requests if needed**
- Approve or Reject in the Land Information Management System

**Lease progresses to issue or rejection**
What is Required?

“Good Behavior” Clause
Avoidance of Damage

Persons shall not disturb, dislodge, damage, destroy or remove cultural properties.

Any persons engaged in activities on state trust lands are subject to the requirements of the Cultural Properties Act, the Cultural Properties Protection Act, and 19.2.24.13 NMAC. Persons shall not disturb, dislodge, damage, destroy, or remove any cultural properties on state trust lands. Any project on state trust lands that has the potential to directly or indirectly damage cultural properties is additionally subject to the requirements of Subsections B, C, D, and E of 19.2.24.8 NMAC.
What is Required?

Signed Acknowledgment

Parties must understand, agree, and comply with the Cultural Properties Protection Rule.

Only One Signed Acknowledgment per Lease

Parties shall acknowledge, on a form prescribed by the commissioner, that they understand and agree to comply with applicable laws and rules pertaining to the protection of cultural properties on state trust lands.
(3) **Oil and gas leases.** This subpart applies to oil and gas leases. The acknowledgment specified in Subsection B of 19.2.24.8 NMAC is required prior to issuance of a lease or any lease assignment. For all surface disturbing activities (whether under a new or existing lease or lease assignment), the description and location of the project, the ARMS inspection or survey specified in Subsection C of 19.2.24.8 NMAC, and any applicable compliance measures specified in Subsection D of 19.2.24.8 NMAC, must be received, reviewed, and approved by the state land office prior to any surface disturbing activity, along with the acknowledgment specified in Subsection B of 19.2.24.8 NMAC if one has not already been submitted by the party undertaking the surface disturbing activity for that particular lease. Upon authorization from the state land office, the party may commence the surface disturbing activity.
Web Portal Login culturalcompliance.nmstatelands.org

Only for surface Oil & Gas on lease activity that is not included in any other NMSLO lease application
Web Portal Dashboard

Dashboard

- Lessees / Operators
  - Cultural Properties Protection Acknowledgment
  - Oil & Gas Project Description

For Cultural Resource Consultants
- ARMS Inspection/Records Review
- Notification of Intent to Conduct Archaeological Survey

Form Type
Lease Number
Date Submitted From Date
Date Submitted To Date
Project Name
Consultant Report No.

Activity Log

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<th>Lease No.</th>
<th>Project Name</th>
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Acknowledgment Form on the Web Portal
What is Required?

The Instructions for Compliance

3 pages of “how-to” information

• How to choose an archaeological consultant

• What the Cover Sheet A, B, C memos mean

• Useful Links to reach support

INSTRUCTIONS FOR COMPLIANCE
Cultural Properties Protection Rule (15.2.24 NMAC)

The following instructions apply to all parties, operators, grantees, permittees, and/or applicants (collectively, “Parties”) that intend to conduct new surface disturbing activities on state trust lands. The instructions provide additional guidance for fulfilling the requirements of NMSIL’s Cultural Properties Protection Rule. A copy of the Cultural Properties Protection Rule can be found at https://www.nmstateilands.org/culturalproperties.

We thank you in advance for your commitment to protecting New Mexico’s past and living history. NMSIL encourages all Parties to provide current and accurate documentation as early as possible to minimize processing delays.

Please do not hesitate to reach out to the Cultural Resources Office at crosinfo@do.state.nm.us should you have any questions after reviewing these instructions or with NMSIL’s cultural properties review process.

Part I: Archaeological Records Management Section (ARMS) Inspection (Records Review)

1. The ARMS inspection is a records review and should comply with the pre-field requirements of 4.10.13.0 NMAC. An ARMS inspection must be conducted prior to any new surface disturbing activities, in compliance with 19.2.24.14 (C) NMAC. The specific timing of when an ARMS inspection is required depends on the category of activity, as described in 19.2.24.14 (E) NMAC. The Cultural Properties Protection Rule provides exceptions for certain categories of activity that do not require an ARMS inspection or survey, see 19.2.24.10 NMAC and 19.2.24.16 NMAC.

2. Parties are expected to engage a permitted archaeological to conduct the initial ARMS inspection. Permitted archaeologists are referred in these instructions as “archaeological consultants.” Only ARMS inspections from archaeological consultants will be accepted. The list of archaeological consultants in New Mexico is available at http://www.nmhistorypreservation.org/documents/consultants.html. Scroll down past the headings for “Archaeological Permit” and “Official State’s Market” to “Preservation Consultants.” Click on the pdf document titled “Cultural Resources Consultants.” The list is updated regularly and arranged by county of location. Because costs vary, the NMSIL encourages Parties to contact more than one archaeological consultant.

3. The Party must provide the archaeological consultant with all relevant supporting documentation. This may include a description of the project, cultural plans, and location information in digital form (AROS shape files, line line format, GPS coordinates, CAD drawings, photos, or accurate depictions on USGS 1:24000 quadrangles).

4. The archaeological consultant will conduct an ARMS inspection of the entire area of potential effect (APE). Based on the ARMS inspection, the findings will be summarized into one of three results as indicated on the NMSIL Cultural Resources Cover Sheet (“Cover Sheet”). The Cover Sheet is a fillable PDF form (available from the Web Portal) and also from NMSIL’s website and Cultural Resources Office:

(A) The entire area of potential effect or project area has been previously surveyed to current standards and no cultural properties were found within the survey area.

(B) The entire area of potential effect or project area has been previously surveyed to current standards and cultural properties were found within the survey area.

(C) The entire area of potential effect or project area has not been previously surveyed or has not been surveyed to current standards. A complete archaeological survey must be conducted and submitted for review.

5. If the ARMS inspection indicates that the entire APE has been previously surveyed and no cultural properties were located (result A above), NMSIL’s Cultural Resources Office and the relevant leasing
**Live Demo**

- The Web Portal will go live Nov. 28, 2022
- You can use it once it is on the web, but **Not** required to be used until December 1, 2022
- Once Live, Step-by-step instructional material will be available
## Edit/Approval Process

Utilizes the Login email to send out notifications-
The process is automated

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<td>ARRS Inspection Reviews.pdf, Acknowledgment Form with Sig and Instructions, Zip File</td>
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What is Required?

**ARMS Inspection and Survey**

Archaeological Resource Management System inspections help to know if a survey have been, or need to be completed.

Prior to conducting surface disturbing activities, parties shall cause a permitted archaeologist to submit to the state land office an ARMS inspection of the entire area of potential effect... In the best interest of the trust, the commissioner, in the commissioner’s discretion, may elect to provide the ARMS inspection for any particular portion of state trust land.
NMSLO Cultural Resources
Cover Sheet

- Updated Format to Conform with the Rule Provisions
- Parties will receive it, completed and filled in, from their Archaeological Consultant
- They need to include it with their O&G Project Description
Results of the ARMS Inspection/Review

Green Light (A Memo)

- The entire Area of Potential Effect (APE) has been surveyed
- No Cultural Properties were identified

If the ARMS inspection demonstrates that the entire area of potential effect has been surveyed, and that no cultural properties are located within the area of potential effect, then the party shall cause a permitted archaeologist to submit the ARMS inspection to the state land office, in which case the required archaeological review is complete.
The entire APE has been surveyed
Cultural Properties were identified
Avoidance or Mitigation will be required

Yellow Light (B Memo)

If the ARMS inspection or survey demonstrates that the entire area of potential effect has been surveyed, and cultural properties are identified within the area of potential effect, the party shall cause a permitted archaeologist to submit the most recent applicable survey(s) to the state land office. If a prior survey is submitted that is more than ten years old, the state land office will determine if the survey conforms to the requirements of 4.10.15 NMAC and if it does not, may require an updated survey.
Red Light  (C Memo)

• The entire APE has not been surveyed
• Survey will be required

If the ARMS inspection demonstrates that the entire area of potential effect has not been surveyed, a complete archaeological survey must be conducted by a permitted archaeologist in accordance with the requirements of 4.10.15 NMAC and submitted to the state land office. The new survey need not include areas already subjected to acceptable surveys. The party shall be subject to the requirements of Subsection D of this section, if cultural properties are identified in the survey.
Are there any changes to the survey permits for archaeological work on State Land?

19.2.24.8 (F) NMAC

F. Archaeological survey permits and notifications to survey. Individuals with valid archaeological survey permits issued by the New Mexico cultural properties review committee, as provided in 4.10.8 NMAC, are preapproved to access state trust lands for the sole purpose of conducting archaeological surveys pursuant to this rule, without the need for a separate authorization from the commissioner.

The state land office should be notified at least 15 calendar days before an archaeological survey is conducted, except for exigent situations, including but not limited to responses to spills or hazardous conditions, in which case the state land office should be notified as soon as possible and in any event prior to the survey.
What are the new compliance measures?

D. Compliance measures. For any application or project where any survey has identified cultural properties within the area of potential effect, the party shall cause a permitted archaeologist to develop and submit to the state land office compliance measures related to project siting, and avoidance and mitigation of damage to cultural properties; those compliance measures may be included within the survey that is submitted to the state land office on behalf of any party, or may be submitted separately. The state land office will review any applicable compliance measures, and determine if those measures are sufficient to protect or mitigate damages to the affected cultural properties, a review that may include consultation with the SHPO and shall include consultation with any impacted tribe. In the best interests of the trust, the state land office may require additional or different compliance measures as a condition to approval of the application or project. This review process will be completed within 60 calendar days of submission of an administratively complete submission (ARMS inspection or survey, and any applicable compliance measures), but that time period may be extended in the commissioner’s discretion for up to an additional 60 calendar days as may be necessary to ensure appropriate review. Upon commissioner approval, the relevant leasing division shall include appropriate compliance measures in the relevant lease, easement, or other instrument, if applicable, consistent with applicable statutes and rules.
What are Acknowledgment-Only Requirements?

19.2.24.9 ACKNOWLEDGMENT-ONLY REQUIREMENTS: The acknowledgement specified in Subsection B of 19.2.24.8 NMAC shall be included with applications for the following, with no ARMS inspection or survey as specified in Subsection C of 19.2.24.8 NMAC or compliance measures as specified in Subsection D of 19.2.24.8 NMAC, unless those additional measures are specifically required by the commissioner for a particular application:

A. renewals or reissues, assignments, conversions, and subleases of existing grants, leases or permits, and agricultural improvement replacements, where no new surface disturbance will occur, or when the area of potential effect of a new project activity is entirely within a previously disturbed area of the same nature and extent of disturbance;

B. applications for new agricultural leases in open acreage or through competitive bid; and

C. applications for non-surface disturbing rights of entry, with the final decision vested with the commissioner about whether or not the relevant activity is surface disturbing.
What are the exemptions to the Cultural Properties Protection Rule?

EXEMPTIONS:

A. The following activities are exempt from the acknowledgment, ARMS inspection and survey, and compliance measures requirements of this rule. These exemptions do not provide authorization to enter or occupy state trust lands, which must be granted by the commissioner under a valid lease, easement, permit, or other instrument:

1. law enforcement, emergency response, or natural disaster response (“emergency response”) activities, whether or not undertaken by or in coordination with the state land office, that are necessary to protect immediate threats to public health, safety, or the environment, including but not limited to firefighting, flood management, or for controlling, containing, or capturing releases of hazardous or harmful materials. If the state land office is not already involved in undertaking or coordinating the emergency response, it shall be notified of the response as soon as practicable. Any known cultural property within the area of emergency response should be monitored to the extent practicable so that any adverse effects to the cultural property can be avoided, mitigated, or minimized;

2. administrative actions performed by the state land office, such as executive orders or rule making activities, and any internal agency processes or decisions that do not create new surface disturbance;

3. memoranda of understanding or agreements to cooperate executed by the commissioner;

4. easements, leases, or other instruments granted by the commissioner to any person that do not directly expand current surface uses or create new surface disturbance;

5. recreational access permits and educational access permits, applications for such permits, non-surface disturbing natural resource authorizations, or activities that already require the presence of an archaeological monitor such as special use agreements;

6. projects analyzed under the National Environmental Policy Act of 1969, 42 U.S.C. Section 4321 et seq. and the National Historic Preservation Act of 1966, 16 U.S.C. Section 470 et seq., and their implementing regulations, so long as such analysis includes impacted state trust lands. For such projects, the party shall submit a copy to the state land office of the survey or portions thereof pertaining to impacted state trust lands;

7. acquisition or disposition of lands through exchange or sale; and

8. plugging, restoration, remediation, or reclamation activities that do not involve new surface disturbing activity outside the authorized boundaries of any existing roads, rights of way, well pads, associated oil and gas facilities or other structures.

B. Parties or other persons engaged in the activities exempted in Subsection A of 19.2.24.10 NMAC remain subject to the requirements of the Cultural Properties Act, the Cultural Properties Protection Act, and 19.2.24.13 NMAC.

C. Notwithstanding any other provision of this part, the commissioner may require an ARMS inspection or survey for any project when determined to be in the best interest of the trust.

[19.2.24.10 NMAC - N, 12/01/2022]
The Short List

• “Good Behavior” Clause or Avoidance of Damage for all persons entering State Land

• On the Web Portal: Only O&G surface activities ON LEASE that are NOT included in any other NMSLO lease application.

• On the Web Portal: Signed Acknowledgment that the Party will abide with all rules and regulations (including the CPP Rule) AND O&G Project Description.
  
  • If there is any surface disturbing activity:
    o Party should hire an archaeological consultant
    o ARMS Inspection and if no survey was done, archaeological Survey
  
  • Archaeological consultant provides the NMSLO Cultural Resources Cover Sheet
  
  • Party attaches the Cover Sheet to their O&G Project Description

• No Rule requirements for regular maintenance
The Cultural Resources Office Website

Information on the NMSLO website:

- Links to the Cultural Resources Office Web Page
- Links to the Cultural Properties Protection Rule web page
- Links to the Cultural Compliance Portal
- Links to Training material

Documents that will be Available

- Web Portal Login and Dashboard Use Instructions
- Instructions for the Web Portal in pdf for each of the four web forms
- Instructions for Compliance
- NMSLO Cultural Resources Cover Sheet
- Training material
- Upon Request any other forms the Cultural Resources Office is using
Cultural Resources Office

The Cultural Resources Office (CRO) was created by Commissioner Garcia Richard in 2021 to improve the stewardship of cultural resources on the 9 million surface acres of trust land. The office reviews lease and improvement applications, conducts cultural resource surveys, assists leasing divisions with cultural compliance for land maintenance projects, and consults with governmental agencies and descendant communities. To date, over 600,000 (6.7%) acres of trust land have been surveyed for cultural resources and over 11,000 cultural properties have been identified and documented. Indigenous hunting sites that are more than 13,000 years old. Surveys continue almost every day, and are constantly adding to these totals.
The Cultural Resources Forms

nmstatelands.org/resources/forms-and-applications

State Land Office Forms

NOTE: Please clear your internet browsing history first to make these forms fillable online.

- Agricultural Leasing Forms
- Business Leasing Forms
- Cultural Resources Forms
  - Documents updated for the new Cultural Properties Protection Rule will be added in November 2023.
Thank you
for helping to protect Cultural Properties on New Mexico Trust Land!

Cultural Resources Office
CROINFO@slo.state.nm.us
nmstatelands.org/divisions/cultural-resources-office